#### **Evaluating Substantial and Widespread Impacts: Private Sector Entities**

#### Purpose

To provide automated versions of the worksheets in EPA's *Interim Economic Guidance for Water Quality Standards* (1995) that are used to evaluate substantial impacts to private sector entities, and consequent widespread economic and social impacts to surrounding communities.

	Explanation of Tabs	
Name	Description	Requires User Input?
Verify Project Costs	Summary of information used to evaluate pollution control projects and associated costs.	No
Inputs - Substantial Analysis	Numerical inputs that user must enter to complete the worksheets that evaluate substantial impact to the entity (Worksheets G-L), including project cost information and financial information of the discharger for which impacts are being analyzed.	Yes
Worksheets G - L	Equivalent to Worksheets G - L in EPA's Interim Economic Guidance for Water Quality Standards (1995) <sup>1</sup>	Yes, except Worksheet G
Financial Analysis Summary	Summary of financial metrics used to evaluate substantial impact to entity	Yes
Inputs - Widespread Analysis	Inputs that user must enter to complete Worksheet N, which evaluates widespread impact to the community surrounding the discharger	Yes
Worksheet N	Equivalent to Worksheet N in EPA's <i>Interim</i> Economic Guidance for Water Quality Standards (1995) <sup>1</sup>	No
Sample Financial Information	Contains financial information for an example mining company, used to populate 'Sample Inputs' sheet	No
Sample Inputs	Demonstrates how to fill in 'Inputs' sheet using a company's income statement and balance sheet	No

#### Instructions for Use

- 1. Verify pollution control project costs using information in the 'Verify Project Costs' tab and EPA's 1995 Guidance.
- 2. Enter project cost information and company financial information 'Inputs Substantial Impact' tab (cells in blue require user input). This information is automatically distributed to the appropriate worksheets.
- 3. On Worksheets H-L, answer questions and select option buttons as directed (in cells highlighted in blue). This serves to clarify and explain information entered on 'Inputs Substantial Impact' tab.
- 4. Use the four financial measures (summarized in 'Financial Analysis Summary' tab), along with answers to the questions provided by the user on the worksheets -- and any other information that may be relevant that is not included in the worksheets (as discussed in EPA's *Interim Economic Guidance for Water Quality Standards*) -- to assess whether adverse financial impact to the entity is substantial.
- 5. If financial impact to the entity is determined to be substantial, enter information on 'Inputs Widespread Analysis' tab. These inputs are automatically transferred to Worksheet N. Use the answers on Worksheet N along with EPA's *Guidance* to assess whether economic and social impacts to the surrounding community could be widespread.

Note: All worksheets are sized to be printer-friendly.

Note: Tabs in blue require user input.

#### Comparison to Worksheets in EPA's 1995 Interim Economic Guidance for Water Quality Standards

The worksheets here mirror the worksheets in the guidance almost exactly, with the addition of automated calculations and transfer of values to other areas where the value is applied. The only substantive difference is that, while the *Guidance* vaguely asks the user to consider, for each metric, which year's value to use in the analysis, the worksheets here ask the user to definitively select which year's value is most appropriate. The selected value is then used where applicable in the remainder of the analysis.

These worksheets provide only some of the information needed to conduct a thorough analysis of potential substantial impacts to private sector entities, and consequent widespread economic and social impact to surrounding communities. These worksheets should be used in the context of the full *Guidance*.<sup>1</sup>

1. Available at http://water.epa.gov/scitech/swguidance/standards/economics/

#### 3.1.a Verify Project Costs

The first step in the financial impact analysis is an evaluation of the proposed pollution control project. Private entities should consider a broad range of discharge management options including pollution prevention, end-of-pipe treatment, and upgrades or additions to existing treatment. Specific types of pollution prevention activities to be considered include:

- Change in Raw Materials;
- Substitute Process Chemicals;
- Change in Process;
- Water Recycling and Reuse; and
- Pretreatment Requirements.

Whatever the approach, the discharger must demonstrate that the proposed approach is the most appropriate means of meeting water quality standards and must document project cost estimates.

Company Name			
	Project Information		
Capital costs to be financed			
Interest rate for financing			
Annual cost of operation and maintenance (including but no inspection, permitting fees, waste disposal charges, repair, a replacement)*	_		
	Discharger Information		
Three most recently completed fiscal years (most recent first)			
Fina	ncial Information for Specified Fi	scal Years	
Revenues			
Cost of goods sold (including the cost of materials, direct labor, indirect labor, rent and heat)			
Portion of corporate overhead assigned to the discharger (selling, general, administrative, interest, R&D expenses, and depreciation on common property)			
Net income after taxes			
Depreciation			
Current assets (the sum of inventories, prepaid expenses, and accounts receivable)			
Current liabilities (the sum of accounts payable, accrued expenses, taxes, and the current portion of long-term debt)			
Current debt			
Long-term debt			
Long-term liabilities (long-term debt such as bonds, debentures, and bank debt, and all other noncurrent liabilities such as deferred income taxes)			

Owner equity (the difference between total assets and	
total liabilities, including contributed or paid in capital and	
retained earnings)	

<sup>\*</sup> For recurring costs that occur less frequently than once a year, pro rate the cost over the relevant number of years (e.g., for pumps replaced once every three years, include one-third of the cost in each year).

#### Worksheet G

## **Calculation of Total Annualized Project Costs**

Capital costs to be financed	\$0	(1)
Interest rate for financing	0%	(i)
Time period of financing (years)	10	(n)
Annualization factor = i/((1+i) <sup>n</sup> - 1) + i	0.1000	(2)
Annualized capital cost [ (1) × (2) ]	\$0	(3)
Annual cost of operation and maintenance (including but not limited to monitoring, inspection, permitting fees, waste disposal charges, repair, administration and replacement)*	\$0	(4)
Total annual cost of pollution control project [ (3) + (4) ]	\$0	(5)

<sup>\*</sup> For recurring costs that occur less frequently than once a year, pro rate the cost over the relevant number of years (e.g., for pumps replaced once every three years, include one-third of the cost in each year).

#### Worksheet H

# Calculation of Earnings Before Taxes With and Without Pollution Control Project Costs

#### A. Earnings Without Pollution Control Project Costs

CO =

EBT = R - CGS - CO

Where: EBT = Earnings before taxes

R = Revenues

CGS = Cost of goods sold (including the cost of materials, direct labor,

indirect labor, rent and heat)

Portion of corporate overhead assigned to the discharger (selling,

general, administrative, interest, R&D expenses, and

depreciation on common property)

	Three Most Ro	iscal Years		
R	\$0	\$0	\$0	(1)
CGS	\$0	\$0	\$0	(2)
со	\$0	\$0	\$0	(3)
EBT [ (1) - (2) - (3) ]	\$0	\$0	\$0	(4)

Yes, use .

Is the most recent year typical of the three years?

No, use . It is most typical of the analysis period.

No, use . It is most typical of the analysis period.

#### Worksheet I

# Calculation of Profit Rates With and Without Pollution Control Project Costs

## A. Profit Rate Without Project Costs

 $PRT = EBT \div R$ 

Where: PRT = Profit rate before taxes

EBT = Earnings before taxes

R = Revenues

	Three Mos	t Recently Completed I	Fiscal Years	
EBT [Worksheet H, (4)]	\$0	\$0	\$0	(1)
R [Worksheet H, (1)]	\$0	\$0	\$0	(2)
PRT [ (1)/(2) ]	0.00	0.00	0.00	(3)

Considerations: How have profit rates changed over the three years?

How do these profit rates compare with the profit rates for this line of business?

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#### B. Profit Rate With Pollution Control Costs

#### $PRPR = EWPR \div R$

Where: PRPR = Profit rate with pollution control costs

EWPR = Before-tax earnings with pollution control costs

R = Revenues

EWPR [Worksheet H, (7)]	\$0	(4)
R [Worksheet H, (1)]	\$0	(5)
PRPR [ (4)/(5) ]	0.00	(6)

#### Considerations:

What is the percentage change in the profit rate due to pollution control costs? (PRPR - PRT)/PRT imes 100 0%

How does the profit rate with pollution control compare to the profit rate of this line of business?

		Worksheet J			
	Ca	Iculation of the Current F	Ratio		
		CR = CA ÷ CL			
Where:	CR =	Current ratio			
	CA =	accounts receivable)			
	CL =	Current liabilities (the expenses, taxes, and t			
	Three Mo	ost Recently Completed F	iscal Years		
CA	\$0	\$0	\$0	(1)	
CL	\$0	\$0	\$0	(2)	
CR [ (1)/(2) ]	0.00	0.00	0.00	(3)	
		•Yes, use .			
Considerations s the most red years?	s: cent year typical of the thre	ONo, use . It is most	typical of the analysis		
s the most red rears?		ONo, use . It is most			

		Worksheet K		
	Calc	ulation of Beaver's Rat	io	
		BR = CF ÷ TD		
Where:	BR =	Beaver's Ratio		
	CF = TD =	Cash flow Total debt		
		st Recently Completed	Fiscal Voars	
	Timee Wio	st Recently Completed	Tiscal Tears	
Cash flow:		T	T	
Net income after taxes	\$0	\$0	\$0	(1)
Depreciation	\$0	\$0	\$0	(2)
CF [ (1) + (2) ]	\$0	\$0	\$0	(3)
Total debt:		ı	I	
Current debt	\$0	\$0	\$0	(4)
Long-term debt	\$0	\$0	\$0	(5)
Total debt [ (4) + (5) ]	\$0	\$0	\$0	(6)
Beaver's Ratio:		1	1	
BR [ (3)/(6) ]	0.00	0.00	0.00	(7)
Considerations:				
		•Yes, use .		
Is the most recent year t	ypical of the three			
years?	,,	ONo, use . It is most	t typical of the analysis	period.
		ONo, use . It is most	t typical of the analysis	period.
Is the Beaver's Ratio for	this discharger greater	than 0.2?		
Is the Beaver's Ratio for	this discharger loss tha	No nn 0 152		
is the beaver's Natio IOI	ums discriarger less tild	Yes		
Is the Beaver's Ratio for	this discharger betwee			
		No		

		Debt to Equity F	Ratio			
		DER = LTL ÷ C	DE			
Where:	DER =	Debt/equity ratio				
	LTL =			onds, debentures, and bar s deferred income taxes)		
OE = Owner equity (the difference between total assets and total liabilities, including contributed or paid in capital and retained earnings)						
	Throa N	Nost Recently Complete	d Eissal Voors			
	Tiffee N	nost Recently Complete	u riscai Tears			
.TL	\$0	\$0	\$0	(1)		
DE	\$0	\$0	\$0	(2)		
DER [ (1)/(2) ]	0.00	0.00	0.00	(3)		
Considerations:		•Yes, use .				
s the most recer hree years?	nt year typical of the		typical of the analysis pe typical of the analysis pe			
How does the de	ebt to equity ratio (3) c	ompare with the ratio fo	r firms in the same busin	iess?		

		Primary M	Primary Measure		Secondary Measures		
Entity Name Annual Pollution Control Costs	Annual Pollution Control Costs	Profit Test				Debt/Equity	
		Without Pollution Controls	With Pollution Controls	Current Ratio	Beaver's Ratio	Ratio	
	\$0	0.00	0.00	0.00	0.00	0.00	
ndustry Average	N/A		N/A				

Summarize and discuss company's financial circumstances with and without pollution controls.

Community Social and Economic Indicators			
Define the affected community in this case; what areas are included			
Current unemployment rate in affected community (if available)			
Current national unemployment rate			
Additional number of persons expected to collect unemployment in affected community due to compliance with water quality standards			
Current number of persons collecting unemployment in affected community			
Labor force in affected community			
Median household income in affected community			
Total number of households in affected community			
Percent of population below the poverty line in affected community			
Current expenditures on social services in affected community			
Expected expenditures on social services due to job losses in the affected community			
Current total tax revenues in the affected community			
Tax revenues paid by the private entity to the affected community			
Current statewide unemployment rate			
Additional number of persons expected to collect unemployment in the state due to compliance with water quality standards			
Current number of persons collecting unemployment in state			
Labor force in state			
Current expenditures on social services in state			
Expected statewide expenditures on social services due to job losses			

#### **Worksheet N**

## Factors to Consider in Making a Determination of Widespread Social and Economic Impacts

Define the affected community in this case; what areas are included	0	(1)
Current unemployment rate in affected community (if available)	0.00%	(2)
Current national unemployment rate	0.00%	(3)
Additional number of persons expected to collect unemployment in affected community due to compliance with water quality standards	0	(4)
Expected unemployment rate in the affected community after compliance with water quality standards ([Current # of persons collecting unemployment in affected community + (4)]/labor force in affected community)	0.00%	(5)
Median household income in affected community	\$0	(6)
Total number of households in affected community	0	(7)
Percent of population below the poverty line in affected community	0.00%	(8)
Current expenditures on social services in affected community	\$0	(9)
Expected expenditures on social services due to job losses in the affected community	\$0	(10)
Current total tax revenues in the affected community	\$0	(11)
Tax revenues paid by the private entity to the affected community	\$0	(12)
Tax revenues paid by the private entity as a percentage of the affected community's total tax revenues *	0.00%	(13)
Current statewide unemployment rate	0.00%	(14)
Additional number of persons expected to collect unemployment in the state due to compliance with water quality standards	0	(15)
Expected statewide unemployment rate, after compliance with water quality standards ([Current # of persons collecting unemployment in state + (15)]/labor force in state)	0.00%	(16)
Current expenditures on social services in state	\$0	(17)
Expected statewide expenditures on social services due to job losses	\$0	(18)
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\* In some cases, the affected community will include more than just the municipality in which the private entity is located. If so, the analysis should consider the private entity's tax revenues as a percentage of the tax revenues

## **EXAMPLE MINING COMPANY**

## CONSOLIDATED STATEMENTS OF OPERATIONS AND COMPREHENSIVE INCOME (LOSS)

(In thousands)

Year ended December 31,	2010	2009	2008
REVENUES			
Mine production	\$ 381,044	\$ 306,892	\$ 360,364
PGM recycling	168,612	81,788	475,388
Other	6,222	5,752	19,980
Total revenues	555,878	394,432	855,732
COSTS AND EXPENSES			
Costs of metals sold:			
Mine production	229,986	209,140	283,793
PGM recycling	157,310	75,920	448,351
Other	6,379	5,741	19,892
Total costs of metals sold	393,675	290,801	752,036
Depletion, depreciation and amortization:			
Mine production	71,121	70,239	82,792
PGM recycling	472	178	192
Total depletion, depreciation and amortization	71,593	70,417	82,984
Total costs of revenues	465,268	361,218	835,020
Marketing	2,415	1,987	5,705
General and administrative	33,016	25,080	26,712
Restructuring	-	-	5,420
Losses on trade receivables and inventory purchases	595	1,051	29,409
Impairments of long-term investments and property, plant and equipment	-	119	70,628
(Gain)/loss on disposal of property, plant and equipment	(128)	689	196
Total costs and expenses	501,166	390,144	973,090
OPERATING INCOME (LOSS)	54,712	4,288	(117,358)
OTHER INCOME (EXPENSE)			
Other	(6)	79	144
Interest income	2,144	1,846	11,103
Interest expense	(6,536)	(6,801)	(9,718)
Foreign currency transation gain	51	-	-
Induced conversion loss		(8,097)	_

INCOME (LOSS) BEFORE INCOME TAX BENEFIT (PROVISION)	50,365	(8,685)	(115,829)	
Income tax benefit (provision)	-	30	32	
NET INCOME (LOSS)	50,365	(8,655)	(115,797)	
Other comprehensive income (loss), net of tax	(762)	70	5,865	
COMPREHENSIVE INCOME (LOSS)	\$ 49,603	\$ (8,585)	\$ (109,932)	
Note: Entries in orange are used in worksheet calculations (see 'Sample Inputs' tab)				

Company Name		EXAMPLE MINING COMPANY
	Project Informati	on
Capital costs to be financed		
Interest rate for financing		
inspection, permitting fees, waste disposa	al charges, repair, administration and	

Note: Information below comes from links to income statement and balance sheet on 'Sample Financial Information' tab. These links demonstrate how to populate the 'Inputs' tab using a company's financial information.

Discharger Information				
Three most recently completed fiscal years (most recent first)	2010	2009	2008	
Financia	al Information for Specified F	iscal Years		
Revenues	\$555,878,000	\$394,432,000	\$855,732,000	
Cost of goods sold (including the cost of materials, direct labor, indirect labor, rent and heat)	\$393,675,000	\$290,801,000	\$752,036,000	
Portion of corporate overhead assigned to the discharger (selling, general, administrative, interest, R&D expenses, and depreciation on common property)	\$111,838,000	\$112,316,000	\$219,525,000	
Net income after taxes	\$50,365,000	-\$8,655,000	-\$115,797,000	
Depreciation	\$71,593,000	\$70,417,000	\$82,984,000	
Current assets (the sum of inventories, prepaid expenses, and accounts receivable)	\$349,367,000	\$319,021,000	\$282,535,000	
Current liabilities (the sum of accounts payable, accrued expenses, taxes, and the current portion of long-term debt)	\$58,202,000	\$49,476,000	\$55,108,000	
Current debt		-	\$97,000	
Long-term debt	\$196,010,000	\$195,977,000	\$210,947,000	
Long-term liabilities (long-term debt such as bonds, debentures, and bank debt, and all other noncurrent liabilities such as deferred income taxes)	\$268,196,000	\$228,908,000	\$246,627,000	

Owner equity (the difference between total assets and			
total liabilities, including contributed or paid in capital and	\$583,072,000	\$446,811,000	\$421,294,000
retained earnings)			

\* For recurring costs that occur less frequently than once a year, pro rate the cost over the relevant number of years (e.g., for pumps replaced once every three years, include one-third of the cost in each year).